### 104TH CONGRESS 1ST SESSION

# H. R. 1455

To amend the Internal Revenue Code of 1986 to increase the tax on tobacco products, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

APRIL 6, 1995

Mr. Stark (for himself, Mr. Hansen, Mr. Durbin, Mr. Coyne, Ms. Pelosi, Mr. Lewis of Georgia, Mr. Lipinski, Mr. Moran, Mr. Oberstar, Mrs. Collins of Illinois, and Mr. Evans) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To amend the Internal Revenue Code of 1986 to increase the tax on tobacco products, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Tobacco Health Tax and Agricultural Conversion Act of
- 6 1995".
- 7 (b) Amendment of 1986 Code.—Except as other-
- 8 wise expressly provided, whenever in this Act an amend-
- 9 ment or repeal is expressed in terms of an amendment

- to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Internal Revenue Code of 1986. SEC. 2. INCREASE IN EXCISE TAXES ON TOBACCO 5 PRODUCTS. 6 (a) CIGARETTES.—Subsection (b) of section 5701 is 7 amended— (1) by striking "\$12 per thousand (\$10 per 8 thousand on cigarettes removed during 1991 or 9 1992)" in paragraph (1) and inserting "\$100.00 per 10 11 thousand", (2) by striking "\$25.20 per thousand (\$21 per 12 thousand on cigarettes removed during 1991 or 13 14 1992)" in paragraph (2) and inserting "\$210.00 per 15 thousand", and 16 (3) by adding at the end thereof the following 17 new paragraph: 18 "(3) Additional tax on packs containing 19 FEWER THAN 20 CIGARETTES.—On any pack of 20 cigarettes containing fewer than 20 cigarettes, the excess of \$2 over the tax imposed by paragraphs (1) 21
- 23 (b) Cigars.—Subsection (a) of section 5701 is

and (2) on the cigarettes in such pack."

24 amended—

1	(1) by striking "\$1.125 cents per thousand
2	(93.75 cents per thousand on cigars removed during
3	1991 or 1992)" in paragraph (1) and inserting
4	"\$89.14 per thousand", and
5	(2) by striking "equal to" and all that follows
6	in paragraph (2) and inserting "equal to 105.8 per-
7	cent of the price for which sold but not more than
8	\$250.03 per thousand."
9	(c) Cigarette Papers.—Subsection (c) of section
10	5701 is amended by striking "0.75 cent (0.625 cent on
11	cigarette papers removed during 1991 or 1992)" and in-
12	serting "6.24 cents".
13	(d) Cigarette Tubes.—Subsection (d) of section
14	5701 is amended by striking "1.5 cents (1.25 cents on
15	cigarette tubes removed during 1991 or 1992)" and in-
16	serting "12.5 cents".
17	(e) Smokeless Tobacco.—Subsection (e) of section
18	5701 is amended—
19	(1) by striking "36 cents (30 cents on snuff re-
20	moved during 1991 or 1992)" in paragraph (1) and
21	inserting ''\$29.70'', and
22	(2) by striking "12 cents (10 cents on chewing
23	tobacco removed during 1991 or 1992)" in para-
24	graph (2) and inserting "\$29.46".

1	(f) PIPE TOBACCO.—Subsection (f) of section 5701
2	is amended by striking "67.5 cents (56.25 cents on pipe
3	tobacco removed during 1991 or 1992)" and inserting
4	"\$30.01".
5	(g) Inflation Adjustment of Tobacco Tax
6	RATES.—Section 5701 is amended by adding at the end
7	thereof the following new subsection:
8	"(i) Inflation Adjustment.—
9	"(1) IN GENERAL.—In the case of articles re-
10	moved in any calendar year after 1995, each rate of
11	tax contained in this section shall be increased by an
12	amount equal to—
13	"(A) such rate, multiplied by
14	"(B) the greater of—
15	"(i) the cost-of-living adjustment de-
16	termined under section $1(f)(3)$ for the cal-
17	endar year in which the removal occurs by
18	substituting 'calendar year 1994' for 'cal-
19	endar year 1992' in subparagraph (B)
20	thereof, or
21	"(ii) the cost-of-living adjustment
22	which would be determined under clause
23	(i) if only changes in the tobacco and
24	smoking products component of the

1	Consumer Price Index (as defined in sec-
2	tion $1(f)(5)$ ) were taken into account.
3	If any increase determined under this subsection is
4	not a multiple of 1/4 cent, such increase shall be
5	rounded to the nearest ½ cent.
6	"(2) Special rule.—No adjustment shall be
7	made under paragraph (1) in the percentage rate set
8	forth in subsection (a)(2) but such adjustment shall
9	apply to the dollar amount contained therein."
10	(h) EFFECTIVE DATE.—The amendments made by
11	this section shall apply to articles removed (as defined in
12	section 5702(k) of the Internal Revenue Code of 1986,
13	as amended by this Act) after September 30, 1995.
14	(i) Floor Stocks Taxes.—
15	(1) Imposition of tax.—On tobacco products
16	and cigarette papers and tubes manufactured in or
17	imported into the United States which are removed
18	before October 1, 1995, and held on such date for
19	sale by any person, there is hereby imposed a tax in
20	an amount equal to the excess of—
21	(A) the tax which would be imposed under
22	section 5701 of the Internal Revenue Code of
23	1986 on the article if the article had been re-
24	moved on such date, over

1	(B) the prior tax (if any) imposed under
2	section 5701 or 7652 of such Code on such
3	article.
4	(2) AUTHORITY TO EXEMPT CIGARETTES HELD
5	IN VENDING MACHINES.—To the extent provided in
6	regulations prescribed by the Secretary, no tax shall
7	be imposed by paragraph (1) on cigarettes held for
8	retail sale on October 1, 1995, by any person in any
9	vending machine. If the Secretary provides such a
10	benefit with respect to any person, the Secretary
11	may reduce the \$500 amount in paragraph (3) with
12	respect to such person.
13	(3) Credit against tax.—Each person shall
14	be allowed as a credit against the taxes imposed by
15	paragraph (1) an amount equal to \$500. Such credit
16	shall not exceed the amount of taxes imposed by
17	paragraph (1) for which such person is liable.
18	(4) Liability for tax and method of pay-
19	MENT.—
20	(A) LIABILITY FOR TAX.—A person hold-
21	ing on October 1, 1995, articles to which any
22	tax imposed by paragraph (1) applies shall be
23	liable for such tax.
24	(B) METHOD OF PAYMENT.—The tax im-
25	posed by paragraph (1) shall be paid in such

1	manner as the Secretary shall prescribe by reg-
2	ulations.
3	(C) Time for payment.—The tax im-
4	posed by paragraph (1) shall be paid on or be-
5	fore December 31, 1995.
6	(5) Articles in foreign trade zones.—
7	Notwithstanding the Act of June 18, 1934 (48 Stat.
8	998, 19 U.S.C. 81a) and any other provision of law,
9	any article which is located in a foreign trade zone
10	on October 1, 1995, shall be subject to the tax im-
11	posed by paragraph (1) if—
12	(A) internal revenue taxes have been deter-
13	mined, or customs duties liquidated, with re-
14	spect to such article before such date pursuant
15	to a request made under the 1st proviso of sec-
16	tion 3(a) of such Act, or
17	(B) such article is held on such date under
18	the supervision of a customs officer pursuant to
19	the 2d proviso of such section 3(a).
20	(6) Definitions.—For purposes of this sub-
21	section:
22	(A) IN GENERAL.—Terms used in this sub-
23	section which are also used in section 5702 of
24	the Internal Revenue Code of 1986 shall have
25	the respective meanings such terms have in

- such section, and the term "tobacco products"
  shall include articles first subject to the tax imposed by section 5701 of such Code by reason of the amendments made by this Act.
  - (B) Secretary.—The term "Secretary" means the Secretary of the Treasury or his delegate.
  - (7) CONTROLLED GROUPS.—Rules similar to the rules of section 5061(e)(3) of such Code shall apply for purposes of this subsection.
  - (8) Other laws applicable.—All provisions of law, including penalties, applicable with respect to the taxes imposed by section 5701 of such Code shall, insofar as applicable and not inconsistent with the provisions of this subsection, apply to the floor stocks taxes imposed by paragraph (1), to the same extent as if such taxes were imposed by such section 5701. The Secretary may treat any person who bore the ultimate burden of the tax imposed by paragraph (1) as the person to whom a credit or refund under such provisions may be allowed or made.

1	SEC. 3. MODIFICATIONS OF CERTAIN TOBACCO TAX PROVI
2	SIONS.
3	(a) Exemption for Exported Tobacco Prod-
4	UCTS AND CIGARETTE PAPERS AND TUBES TO APPLY
5	Only to Articles Marked for Export.—
6	(1) Subsection (b) of section 5704 is amended
7	by adding at the end thereof the following new sen-
8	tence: "Tobacco products and cigarette papers and
9	tubes may not be transferred or removed under this
10	subsection unless such products or papers and tubes
11	bear such marks, labels, or notices as the Secretary
12	shall by regulations prescribe."
13	(2) Section 5761 is amended by redesignating
14	subsections (c) and (d) as subsections (d) and (e)
15	respectively, and by inserting after subsection (b)
16	the following new subsection:
17	"(c) Sale of Tobacco Products and Cigarette
18	Papers and Tubes for Export.—Except as provided
19	in subsections (b) and (d) of section 5704—
20	"(1) every person who sells, relands, or receives
21	within the jurisdiction of the United States any to-
22	bacco products or cigarette papers or tubes which
23	have been labeled or shipped for exportation under
24	this chapter,
25	"(2) every person who sells or receives such to-
26	bacco products or cigarette papers or tubes, and

"(3) every person who aids or abets in such 1 2 selling, relanding, or receiving, 3 shall, in addition to the tax and any other penalty provided 4 in this title, be liable for a penalty equal to the greater of \$1,000 or 5 times the amount of the tax imposed by this chapter. All tobacco products and cigarette papers and tubes relanded within the jurisdiction of the United 8 States shall be forfeited to the United States." 9 (3) Subsection (a) of section 5761 is amended by striking "subsection (b)" and inserting "sub-10 section (b) or (c)". 11 12 (4) Subsection (d) of section 5761, as redesignated by paragraph (2), is amended by striking 13 14 "The penalty imposed by subsection (b)" and insert-15 ing "The penalties imposed by subsections (b) and (c)". 16 17 (5)(A) Subpart F of chapter 52 is amended by 18 adding at the end thereof the following new section: 19 "SEC. 5754. RESTRICTION ON IMPORTATION OF PRE-20 VIOUSLY EXPORTED TOBACCO PRODUCTS. "(a) IN GENERAL.—Tobacco products and cigarette 21 papers and tubes previously exported from the United States may be imported or brought into the United States only as provided in section 5704(d).

1	"(b) Cross Reference.—
	"For penalty for the sale of cigarettes in the United States which are labeled for export, see section 5761(d)."
2	(B) The table of sections for subpart F of chap-
3	ter 52 is amended by adding at the end thereof the
4	following new item:
	"Sec. 5754. Restriction on importation of previously exported to- bacco products."
5	(b) Importers Required To Be Qualified.—
6	(1) Sections 5712, 5713(a), 5721, 5722,
7	5762(a)(1), and 5763 (b) and (c) are each amended
8	by inserting "or importer" after "manufacturer".
9	(2) The heading of subsection (b) of section
10	5763 is amended by inserting "QUALIFIED IMPORT-
11	ERS," after "MANUFACTURERS,".
12	(3) The heading for subchapter B of chapter 52
13	is amended by inserting "and Importers" after
14	"Manufacturers".
15	(4) The item relating to subchapter B in the
16	table of subchapters for chapter 52 is amended by
17	inserting "and importers" after "manufacturers".
18	(c) Repeal of Tax-Exempt Sales to Employees
19	of Cigarette Manufacturers.—
20	(1) Subsection (a) of section 5704 is amend-
21	ed—

1	(A) by striking "Employee Use or" in
2	the heading, and
3	(B) by striking "for use or consumption by
4	employees or" in the text.
5	(2) Subsection (e) of section 5723 is amended
6	by striking "for use or consumption by their employ-
7	ees, or for experimental purposes" and inserting
8	"for experimental purposes".
9	(d) Repeal of Tax-Exempt Sales to United
10	STATES.—Subsection (b) of section 5704 is amended by
11	striking "and manufacturers may similarly remove such
12	articles for use of the United States;".
13	(e) Books of 25 or Fewer Cigarette Papers
14	Subject to Tax.—Subsection (c) of section 5701 is
15	amended by striking "On each book or set of cigarette
16	papers containing more than 25 papers," and inserting
17	"On cigarette papers,".
18	(f) Storage of Tobacco Products.—Subsection
19	(k) of section 5702 is amended by inserting "under section
20	5704" after "internal revenue bond".
21	(g) Authority To Prescribe Minimum Manufac-
22	TURING ACTIVITY REQUIREMENTS.—Section 5712 is
23	amended by striking "or" at the end of paragraph (1),
24	by redesignating paragraph (2) as paragraph (3), and by
25	inserting after paragraph (1) the following new paragraph:

- 1 "(2) the activity proposed to be carried out at
- 2 such premises does not meet such minimum capacity
- or activity requirements as the Secretary may pre-
- 4 scribe, or".
- 5 (h) Limitation on Cover Over of Tax on To-
- 6 BACCO PRODUCTS.—Section 7652 is amended by adding
- 7 at the end thereof the following new subsection:
- 8 "(h) Limitation on Cover Over of Tax on To-
- 9 BACCO PRODUCTS.—For purposes of this section, with re-
- 10 spect to taxes imposed under section 5701 or this section
- 11 on any tobacco product or cigarette paper or tube, the
- 12 amount covered into the treasuries of Puerto Rico and the
- 13 Virgin Islands shall not exceed the rate of tax under sec-
- 14 tion 5701 in effect on the article on the day before the
- 15 date of the enactment of the Tobacco Tax Act of 1995."
- 16 (i) Effective Date.—The amendments made by
- 17 this section shall apply to articles removed (as defined in
- 18 section 5702(k) of the Internal Revenue Code of 1986,
- 19 as amended by this Act) after September 30, 1995.
- 20 SEC. 4. IMPOSITION OF EXCISE TAX ON MANUFACTURE
- OR IMPORTATION OF ROLL-YOUR-OWN TO-
- 22 **BACCO.**
- 23 (a) IN GENERAL.—Section 5701 (relating to rate of
- 24 tax) is amended by redesignating subsection (g) as sub-

1	section (h) and by inserting after subsection (f) the follow-
2	ing new subsection:
3	"(g) Roll-Your-Own Tobacco.—On roll-your-own
4	tobacco, manufactured in or imported into the United
5	States, there shall be imposed a tax of \$29.34 per pound
6	(and a proportionate tax at the like rate on all fractional
7	parts of a pound)."
8	(b) ROLL-YOUR-OWN TOBACCO.—Section 5702 (re-
9	lating to definitions) is amended by adding at the end
10	thereof the following new subsection:
11	"(p) ROLL-YOUR-OWN TOBACCO.—The term roll-
12	your-own tobacco' means any tobacco which, because of
13	its appearance, type, packaging, or labeling, is suitable for
14	use and likely to be offered to, or purchased by, consumers
15	as tobacco for making cigarettes."
16	(c) Technical Amendments.—
17	(1) Subsection (c) of section 5702 is amended
18	by striking "and pipe tobacco" and inserting "pipe
19	tobacco, and roll-your-own tobacco''.
20	(2) Subsection (d) of section 5702 is amend-
21	ed—
22	(A) in the material preceding paragraph
23	(1), by striking "or pipe tobacco" and inserting
24	"pipe tobacco, or roll-your-own tobacco", and

1	(B) by striking paragraph (1) and insert-
2	ing the following new paragraph:
3	"(1) a person who produces cigars, cigarettes,
4	smokeless tobacco, pipe tobacco, or roll-your-own to-
5	bacco solely for his own personal consumption or
6	use, and".
7	(3) The chapter heading for chapter 52 is
8	amended to read as follows:
9	"CHAPTER 52—TOBACCO PRODUCTS AND
10	CIGARETTE PAPERS AND TUBES".
11	(4) The table of chapters for subtitle E is
12	amended by striking the item relating to chapter 52
13	and inserting the following new item:
	"Chapter 52. Tobacco products and cigarette papers and tubes."
14	(d) Effective Date.—
15	(1) In general.—The amendments made by
16	this section shall apply to roll-your-own tobacco re-
17	moved (as defined in section 5702(k) of the Internal
18	Revenue Code of 1986, as amended by this Act)
19	after September 30, 1995.
20	(2) Transitional rule.—Any person who—
21	(A) on the date of the enactment of this
22	Act is engaged in business as a manufacturer of
23	roll-your-own tobacco or as an importer of to-
24	bacco products or cigarette papers and tubes,
25	and

1	(B) before October 1, 1995, submits an
2	application under subchapter B of chapter 52
3	of such Code to engage in such business,
4	may, notwithstanding such subchapter B, continue
5	to engage in such business pending final action on
6	such application. Pending such final action, all pro-
7	visions of such chapter 52 shall apply to such appli-
8	cant in the same manner and to the same extent as
9	if such applicant were a holder of a permit under
10	such chapter 52 to engage in such business.
11	SEC. 5. ESTABLISHMENT OF TOBACCO CONVERSION AND
12	HEALTH EDUCATION TRUST FUND AND NA-
13	TIONAL FUND FOR MEDICAL RESEARCH.
14	(a) IN GENERAL.—Subchapter A of chapter 98 (re-
15	lating to trust fund code) is amended by adding at the
16	end thereof the following new sections:
17	"SEC. 9512. TOBACCO CONVERSION AND HEALTH EDU-
18	CATION TRUST FUND.
19	"(a) Creation of Trust Fund.—There is estab-
20	lished in the Treasury of the United States a trust fund
21	to be known as the 'Tobacco Conversion and Health Edu-
22	cation Trust Fund', consisting of such amounts as may
23	be appropriated or credited to such Trust Fund as pro-
24	vided in this section or section 9602(b).
25	"(b) Transfers to Trust Fund.—

- "(1) IN GENERAL.—There is hereby appropriated to the Tobacco Conversion and Health Education Trust Fund amounts equivalent to 3 percent (1 percent on and after October 1, 2000) of the net revenue received in the Treasury from the 1995 tobacco tax increases.
  - "(2) NET REVENUES.—For purposes of paragraph (1), the net revenue received in the Treasury from the 1995 tobacco tax increases is the amount estimated by the Secretary based on the excess of—
    - "(A) the additional taxes received in the Treasury under section 5701 by reason of the amendments made by the Tobacco Health Tax and Agricultural Conversion Act of 1995 or under section 2(i) of such Act, over
    - "(B) the decrease in the tax imposed by chapter 1 resulting from such taxes.
  - "(c) Tobacco Conversion Account.—
  - "(1) IN GENERAL.—There is established in the Tobacco Conversion and Health Education Trust Fund a separate account to be known as the 'Tobacco Conversion Account' consisting of such amounts as may be transferred or credited to such account as provided in this section or section 9602(b).

1	"(2) Transfers to account.—The Secretary
2	of the Treasury shall transfer to the Tobacco Con-
3	version Account $1/2$ of the amounts appropriated to
4	the Tobacco Conversion and Health Education Trust
5	Fund under subsection (b)(1) for periods before Oc-
6	tober 1, 2000.
7	"(3) Expenditures from account.—
8	Amounts in the Tobacco Conversion Account shall
9	be available, as provided in appropriation Acts, for
10	making expenditures for purposes of—
11	"(A) assisting farmers in converting from
12	tobacco to other crops, and
13	"(B) providing grants or loans to commu-
14	nities, and persons involved in the production or
15	manufacture of tobacco or tobacco products,
16	that are adversely affected by the tax increases
17	contained in the Tobacco Health Tax and Agri-
18	cultural Conversion Act of 1995.
19	The grants and loans referred to in subparagraph
20	(B) shall include grants and loans to assist in at-
21	tracting nontobacco sources of income and grants to
22	farmers who retire tobacco allotments.
23	"(d) HEALTH EDUCATION ACCOUNT.—
24	"(1) IN GENERAL.—There is established in the
25	Tobacco Conversion and Health Education Trust

- Fund a separate account to be known as the 'Health
- 2 Education Account', consisting of such amounts as
- may be transferred or credited to such account as
- 4 provided in this section or section 9602(b).
- 5 "(2) Transfers to account.—The Secretary
- of the Treasury shall transfer to the Health Edu-
- 7 cation Account ½ (100 percent on and after Octo-
- 8 ber 1, 2000) of the amounts appropriated to the To-
- 9 bacco Conversion and Health Education Trust Fund
- under subsection (b) (1).
- 11 "(3) EXPENDITURES FROM ACCOUNT.—
- 12 Amounts in the Health Education Account shall be
- available, as provided in appropriation Acts, to the
- 14 Secretary of Health and Human Services for making
- expenditures to increase public awareness of health
- risks, including tobacco use.
- 17 "(e) Treatment of Spending.—All funds trans-
- 18 ferred to the Tobacco Conversion and Health Education
- 19 Trust Fund and expended in accordance with appropria-
- 20 tion Acts shall be treated as direct spending not subject
- 21 to the discretionary spending limits in the Balanced Budg-
- 22 et and Emergency Deficit Control Act of 1985.
- 23 "SEC. 9513. NATIONAL FUND FOR MEDICAL RESEARCH.
- 24 "(a) Creation of Trust Fund.—There is estab-
- 25 lished in the Treasury of the United States a trust fund

- 1 to be known as the 'National Fund for Medical Research',
- 2 consisting of such amounts as may be appropriated or
- 3 credited to such Fund as provided in this section or sec-
- 4 tion 9602(b).
- 5 "(b) Transfers to Fund.—There is hereby appro-
- 6 priated to the National Fund for Medical Research
- 7 amounts equivalent to 9 percent of the net revenue re-
- 8 ceived in the Treasury from the 1995 tobacco tax in-
- 9 creases (within the meaning of section 9512(b)).
- 10 "(c) Expenditures From Fund.—
- 11 "(1) IN GENERAL.—Amounts in the National
- Fund for Medical Research shall be distributed to
- member institutes of the National Institutes of
- 14 Health and Centers in the same proportion to the
- total amount received under this section, as the
- amount of annual appropriations under appropria-
- tions Acts for each member institute and Centers for
- the fiscal year bears to the total amount of appro-
- priations under appropriations Acts for all member
- 20 institutes and Centers of the National Institutes of
- 21 Health for the fiscal year.
- 22 "(2) Trigger and release of fund mon-
- 23 IES.—No amount shall be distributed under para-
- graph (1) during any fiscal year in which the annual
- amount appropriated for the National Institutes of

- 1 Health (determined without regard to this section) is
- less than the amount so appropriated for the prior
- 3 fiscal year.
- 4 "(d) Treatment of Spending.—All funds trans-
- 5 ferred to the National Fund for Medical Research and ex-
- 6 pended in accordance with appropriation Acts shall be
- 7 treated as direct spending not subject to the discretionary
- 8 spending limits in the Balanced Budget and Emergency
- 9 Deficit Control Act of 1985."
- 10 (b) CLERICAL AMENDMENT.—The table of sections
- 11 for such subchapter A is amended by adding at the end
- 12 thereof the following new items:

"Sec. 9512. Tobacco Conversion and Health Education Trust Fund.

"Sec. 9513. National Fund for Medical Research."

#### 13 SEC. 6. TRANSFER OF REMAINING REVENUE TO HOSPITAL

- 14 INSURANCE TRUST FUND.
- Subsection (a) of section 1817 of the Social Security
- 16 Act (relating to Federal Hospital Insurance Trust Fund)
- 17 is amended by striking "and" at the end of paragraph (1),
- 18 by striking the period at the end of paragraph (2) and
- 19 inserting ", and", and by inserting after paragraph (2)
- 20 the following new paragraph:
- 21 "(3) the net revenue received in the Treasury
- from the 1995 tobacco tax increases (within the
- meaning of section 9512(b) of the Internal Revenue
- Code of 1986) to the extent such revenue exceeds

the sum of the amounts deposited into the Tobacco
Conversion and Health Education Trust Fund established by section 9512 of such Code and the
amounts deposited into the National Fund for Medical Research established under section 9513 of such
Code."

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